EU GPP Criteria for Water-based Heaters

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Green Public Procurement (GPP) is a voluntary instrument. This document provides the EU GPP criteria developed for product group 'water-based heaters'. The accompanying Technical Background Report provides full details on the reasons for selecting these criteria and references for further information.

For each product/service group two sets of criteria are presented:

- The core criteria are those suitable for use by any contracting authority across the Member States and address the key environmental impacts. They are designed to be used with minimum additional verification effort or cost increases.
- The comprehensive criteria are for those who wish to purchase the best products available on the market. These may require additional
 verification effort or a slight increase in cost compared to other products with the same functionality.

The criteria applying to cogenerations up to 50 kWe (micro-cogenerations) that provide useful heat to a water-based space heating system will prevail over the EU GPP criteria for CHP.

INFORMATIVE NOTE

The following text will be added in EU GPP Criteria for CHP:

Those cogenerations up to 50 kWe (micro-cogenerations) that provide useful heat to a water-based space heating system are excluded from the scope of EU GPP Criteria for CHP. EU GPP Criteria for Water-based heaters shall be applied to the procurement of those heaters.

1. Definition and Scope

1.1 Product Scope

This document covers procurement actions for water-based heaters. For the purposes of these criteria, the product group 'water-based heaters' shall comprise products that are used to generate heat as part of a water-based central heating system, where the heated water is distributed by means of circulators and heat emitters in order to reach and maintain the indoor temperature of an enclosed space such as a building, a dwelling, or a room, at a desired level. The operation of the heat generator can be based on a number of processes and technologies, such as:

- Combustion of gaseous, liquid or solid fossil fuels;
- Combustion of gaseous, liquid or solid biomass;
- Use of the Joule effect in electric resistance heating elements;
- Capture of ambient heat from air, water or ground source, and/or waste heat;
- Cogeneration (the simultaneous generation in one process of heat and electricity);
- Solar (auxiliary);

The maximum output power of the water-based heaters shall be 400 kW.

Combination heaters are included in the scope of this product group, provided that their primary function is to provide ambient heat.

The following products are excluded from the scope of this product group:

- Heaters whose primary function is to provide hot drinking or sanitary water;
- Heaters for heating and distributing gaseous heat transfer media such as vapour or air;
- Cogeneration heaters with a maximum electrical capacity of 50 kW or above;
- Space heaters that combine both indirect heating, using water-based central heating system, and direct heating, by direct emission of heat into the room or space the appliance is installed.

Although it is not explicitly stated in the definitions above, it may be that the circulator is an integral part of the heater. For larger heaters the circulator is usually supplied separately, and therefore the circulator itself is out of the scope. The maximum output power of the water-based heaters shall be 400 kW.

1.2 Product Definitions

The following definitions apply:

- 'space heater' means a water-based space heater, i.e. a device that provides heat to a water-based central heating system in order to reach and maintain at a desired level the indoor temperature of an enclosed space such as a building, a dwelling or a room; a heater is equipped with one or more heat generators;
- 'combination heater' means a water-based space heater that is designed to also provide heat to deliver hot drinking or sanitary water at given temperature levels, quantities and flow rates during given intervals, and is connected to an external supply of drinking or sanitary water;
- 'package of space heater, temperature control and solar device' means a package offered to the end-user containing one or more space heaters combined with one or more temperature controls and/or one ore more solar devices;
- 'package of combination heater, temperature control and solar device' means a package offered to the end-user containing one or more
 combination heaters combined with one or more temperature controls, and/or one or more solar devices;
- 'solar device' means a solar-only system, a solar collector, a solar hot water storage tank or a pump in the collector loop, which are placed on the market separately;
- 'water-based central heating system' means a system using water as a heat transfer medium to distribute centrally generated heat to heat emitters for the space heating of buildings, or parts thereof;
- 'heat generator' means the part of a heater that generates the heat.

- 'gas heater' means a space heater or combination heater equiped with one or more heat generators fuelled with gaseous fuels of fossil origin or from biomass;
- 'liquid fuel heater' means a space heater or combination heater equiped with one or more heat generators fuelled with liquid fuels of fossil origin or from biomass;
- 'solid fuel heater' means a space heater or combination heater equiped with one or more heat generators fuelled with solid fuels of fossil origin or from biomass;
- 'electric heater' means a space heater or combination heater equiped with one or more heat generators using electricity as a fuel;
- 'boiler heater' means a space heater or combination heater equiped with one or more heat generators using the combustion of gaseous, liquid or solid fuels of fossil origin or from biomass;
- 'gas boiler heater' means a boiler heater equiped with one or more heat generators using the combustion of gaseous fuels of fossil origin or from biomass;
- 'liquid fuel boiler heater' means a boiler heater equiped with one or more heat generators using the combustion of liquid fuels of fossil origin or from biomass;
- 'solid fuel boiler heater' means a boiler heater equiped with one or more heat generators using the combustion of solid fuels of fossil origin or from biomass;
- 'solid biomass boiler heater' means a boiler heater equiped with one or more heat generators using the combustion of solid fuels from biomass;
- 'electric boiler heater' means a boiler heater equiped with one or more heat generators using the Joule effect in electric resistance heating elements only;
- 'heat pump heater' means a space heater or combination heater equiped with one or more heat generators using ambient heat from an air, water or ground source, and/or waste heat for heat generation;
- 'fuel-driven heat pump heater' means a heat pump heater equiped with one or more heat generators fueled with gas or liquid fuel of fossil origin or from biomass;
- 'electrically-driven heat pump heater' means a heat pump heater equiped with one or more heat generators using electricity as a fuel;
- 'cogeneration heater' means a space heater simultaneously generating heat and electricity in a single process;
- 'temperature control' means equipment that interfaces with the end-user regarding the values and timing of the desired indoor temperature, and communicates relevant data, such as actual indoor and/or outdoor temperature(s), to an interface of the heater such as a central processing unit, thus helping to regulate the indoor temperature(s);
- 'seasonal space heating energy efficiency' (η_s) means the ratio between the space heating demand for a designated heating season, supplied by a space heater, a combination heater or a hybrid heater, including temperature control, and the annual energy consumption required to meet this demand, expressed in %;

- 'rated heat output' means the declared heat output of a heater when providing space heating and, if applicable, water heating at standard rating conditions, expressed in kW; for heat pump space heaters and heat pump combination heaters the standard rating conditions for establishing the rated heat output are the reference design conditions, as set out in Regulation (EU) No 813/2013 implementing Directive 2009/125/EC of the European Parliament and of the Council with regard to ecodesign requirements for space heaters and combination heaters ¹;
- 'standard rating conditions' means the operating conditions of heaters under average climate conditions for establishing the rated heat output, seasonal space heating energy efficiency, water heating energy efficiency, sound power level, nitrogen oxide (NOx) emissions, carbon monoxide (CO) emissions, organic gaseous carbon (OGC) emissions and particulate matter.
- 'average climate conditions' mean the temperature conditions characteristic for the city of Strasbourg;
- 'seasonal space heating emissions' means:
 - for automatically stoked solid fuel boilers, a weighted average of the emissions at rated heat output and the emissions at 30 % of the rated heat output, expressed in mg/m3;
 - for manually stoked solid fuel boilers that can be operated at 50% of the rated heat output in continuous mode, a weighted average of the emissions at rated heat output and the emissions at 50 % of the rated heat output, expressed in mg/m3;
 - for manually stoked solid fuel boilers that cannot be operated at 50% or less of the rated heat output in continuous mode, the emissions at rated heat output, expressed in mg/m3;
 - for solid fuel cogeneration boilers, the emissions at rated heat output, expressed in mg/m3.
- 'global warming potential' means global warming potential as defined in Article 2(4) of Regulation (EC) No 842/2006 (²);
- 'Nm³' means normal cubic metre (at 101.325 kPa, 273.15 K).

2. Key Environmental Impacts

The key environmental impacts from water-based heaters are associated with their use phase and linked mainly to the **energy efficiency** of the product and related **greenhouse gas (GHG) emissions** during operation. Greenhouse gas emissions are mainly due to the emission of CO_2 from combustion and potentially – to a lesser extent – refrigerant leakage (for certain types of heating technologies such as heat pumps).

Installation instructions and user information criteria were identified as one of the most important criteria to guarantee optimum environmental performance of the water-based heaters.

Additional environmental impacts as acidification, tropospheric ozone and air, water and soil pollution are related to air emissions during operation including nitrogen oxides (NO_x), carbon monoxide (CO), organic gaseous carbon (OGC) and particulate matter (PM).

Other environmental issues of relevance include: noise and product design.

¹OJ L 239, 6.9.2013, p. 136–161.

^{(&}lt;sup>2</sup>) OJ L 161, 14.6.2006, p. 1.

Key environmental impacts	GPP approach
 Energy consumption in use-phase GHG emissions in use-phase, due to fossil fuel combustion or heat pump refrigerant leakage Air emissions of NO_x, OGC, CO and PM in use-phase Noise in use phase 	 Purchase water-based heaters with high energy efficiency, low air emissions includ GHG and low noise emissions Promote the use of renewable energy sources for water-based heaters Maximise water-based heater efficiency by correct sizing and installation Maintain water-based heater efficiency through effective maintenance by trained personnel

3. EU GPP Criteria for Water-based Heaters

Core criteria	Comprehensive criteria
SUBJECT MATTER	SUBJECT MATTER
Purchase/Purchase and installation of water-based heaters with low environmental impact	Purchase/Purchase and installation of water-based heaters with low environmental impact
SELECTION CRITERIA	SELECTION CRITERIA
1. Ability of the tenderer – only in case of installation works	1. Ability of the tenderer – only in case of installation works
Where water-based heaters are being installed, the contractor shall demonstrate that suitably qualified and experienced personnel will undertake the installation or replacement of the products.	Where water-based heaters are being installed, the contractor shall demonstrate that suitably qualified and experienced personnel will undertake the installation or replacement of the products.
Fitters, dealers and service personnel shall be fully trained. Training should comprise the following elements:	Fitters, dealers and service personnel shall be fully trained. Training should comprise the following elements:
 Assembly, installation and commissioning of heating systems. Safety tests applicable under the national legislation Adjustment of the equipment and environment-friendly settings Maintenance and repair of heating systems Air emissions measurement techniques. Technical and legal documentation of the heating systems (test reports, certificates, permits) 	 Assembly, installation and commissioning of heating systems. Safety tests applicable under the national legislation Adjustment of the equipment and environment-friendly settings Maintenance and repair of heating systems Air emissions measurement techniques. Technical and legal documentation of the heating systems (test reports, certificates, permits)
Verification:	Verification:
The tenderer shall supply a list of comparable projects recently carried out (number and time frame of projects to be specified by the contracting authority), certificates of satisfactory execution and information on the qualifications and experience of staff.	The tenderer shall supply a list of comparable projects recently carried out (number and time frame of projects to be specified by the contracting authority), certificates of satisfactory execution and information on the qualifications and experience of staff.

TECHNICAL SPECIFICATIONS		TECHNICAL SPECIFICATIONS		
1. Minimum energy efficiency		1. Minimum energy efficiency		
The seasonal space heating energy heater shall not fall below the limit value	efficiency η_s of the water-based lies set out as follows:	d The seasonal space heating energy efficiency η_s of the water-b heater shall not fall below the limit values set out as follows:		
Heat generator technology	Minimum seasonal space heating energy efficiency	Heat generator technology	Minimum seasonal space heating energy efficiency	
All heaters except solid biomass boiler heaters	η _s ≥ 90 %	All heaters except solid biomass boiler heaters	η _s ≥96 %	
Solid biomass boiler heaters	$\eta_s \ge 75 \%^3$	Solid biomass boiler heaters	<i>η</i> _s ≥77 %	
The seasonal space heating energy accordance with	efficiency shall be calculated in	in The seasonal space heating energy efficiency shall be calculate accordance with		
 the procedures set out in An for space heaters and combination 	nex III of Ecodesign Regulation ation heaters ⁴	1) the procedures set out in Annex III of Ecodesign Regulation space heaters and combination heaters		
 the harmonised standards a measurement and calculation Ecodesign and Energy Labelling 	nd the transitional methods of for the implementation of the ng Regulations	of 2) the harmonised standards and the transitional methods measurement and calculation for the implementation of Ecodesign and Energy Labelling Regulations		
In addition to the procedures 1) and Annex VII to Energy Labelling F combination heaters and packages of packages of space heaters.	d 2), the procedures set out in Regulation of space heaters, space heater ⁵ shall apply to the	in In addition to the procedures 1) and 2), the procedures set out Annex VII to Energy Labelling Regulation of space heater the combination heaters and packages of space heater shall apply to packages of space heaters.		
For solid fuel boiler heaters, ηs shall aforementioned procedures, taking provisions:	be calculated according to the into account the following	he For solid fuel boiler heaters, ηs shall be calculated according to a aforementioned procedures, taking into account the follow provisions:		
 (a) the calculation of ηs shall be base the wet fuel (as received) GCVar, content in the fuel and includes t hydrogen that is oxidised to water 	ed on the gross calorific value of which corrects for the moisture he latent heat energy stored in in the combustion process. The	 (a) the calculation of ηs shall be base the wet fuel (as received) GCVar content in the fuel and includes hydrogen that is oxidised to water 	ed on the gross calorific value of which corrects for the moisture the latent heat energy stored in in the combustion process. The	

³ Ecodesign Lot 15 for solid fuel boilers is currently ongoing, and it will set seasonal space heating energy efficiency thresholds that might be above 75%, in line to the efficiency performed by BAT solid fuel boilers (77%). Therefore, following the entry into force of the mandatory requirements set by Ecodesign lot 15 the ambition level on energy efficiency could be raised. Ecodesign lot 15 is expected to provide a transitional period of 4 years after the publication in the Official Journal.

⁴ Commission Regulation (EU) No 813/2013 of 2 August 2013 implementing Directive 2009/125/EC of the European Parliament and of the Council with regard to ecodesign requirements for space heaters and combination heaters

⁵ Commission Delegated Regulation (EU) No 811/2013 of 18 February 2013 supplementing Directive 2010/30/EU of the European Parliament and of the Council with regard to the energy labelling of space heaters, combination heaters, packages of space heater, temperature control and solar device and packages of combination heater, temperature control and solar device

principles laid down in Standard El to estimate ηs, while GCVar shall t instead of the net calorific value NCVar,	N 303-5 or equivalent shall apply be used for the calculation of ηs, of the wet fuel (as received),	principles laid down in Standard EN 303-5 or equivalent shall app to estimate ns, while GCVar shall be used for the calculation of r instead of the net calorific value of the wet fuel (as receive NCVar,			
(b) for determining the gross calori received) GCVar, the principles laid equivalent shall apply.	fic value of the wet fuel (as d down in Standard EN 14918 or	 (b) for determining the gross calorific value of the wet fue received) GCVar, the principles laid down in Standard EN 149 equivalent shall apply. 			
Verification:		Verification:			
Products holding the EU Ecolabel for water-based heaters (Commission Decision 2014//EC ⁶) or another relevant Type 1 Eco- label fulfilling the listed requirements will be deemed to comply. Other appropriate means of proof will also be accepted, e.g. a declaration of compliance with this criterion, together with test results conducted in accordance with testing procedure indicated in respective EN standards or equivalent standards for the given kind of product (see Table 1 in explanatory notes).			Products holding the EU Ecolabel for water-based heaters (Commission Decision 2014//EC) or another relevant Type 1 Eco- label fulfilling the listed requirements will be deemed to comply. Other appropriate means of proof will also be accepted, e.g. a declaration of compliance with this criterion, together with test results conducted in accordance with testing procedure indicated in respective EN standards or equivalent standards for the given kind of product (see Table 1 in explanatory notes).		
2. Greenhouse gas emission limits			2. Greenhouse gas emission limits		
The greenhouse gas (GHG) emissions of the water-based heater, expressed in grams of CO2-equivalent per kWh of heating output calculated using the Total Equivalent Warming Impact (TEWI) formulae defined in the explanatory notes, shall not exceed the values set out as follows:		The gree expresse calculate defined in follows:	enhouse gas (GHG) emissi ed in grams of CO2-equiva d using the Total Equivalent n the explanatory notes, shall	ons of the water-based heater, lent per kWh of heating output Warming Impact (TEWI) formulae I not exceed the values set out as	
Heat generator technology	Heat generator technology GHG emission limits Heat generator technology			GHG emission limits	
All heaters, except heat pump heaters Heat pump heaters	220 g CO2-equivalent/kWh heating output 170 g CO2-equivalent/kWh heating output	All heaters, except heat pump heaters 210 g CO2-equivalent/kWh heating output Heat pump heaters 150 g CO2-equivalent/kWh heating output			
Verification:		Verificat	ion:		
Products holding the EU Ecolabel for water-based heaters or another relevant Type 1 Eco-label fulfilling the listed requirements will be deemed to comply. Other appropriate means of proof will also be accepted, e.g. a declaration of compliance with this criterion, together			holding a relevant Type ents will be deemed to com also be accepted, e.g. a de together with the calculate	1 Eco-label fulfilling the listed ply. Other appropriate means of eclaration of compliance with this of GHG emissions following the	

⁶ It refers to the Commission Decision establishing the EU Ecolabel criteria for water-based heaters, which will be published in 2014

with the calculated GHG emissions following the proposed TEWI formulae and information on all the parameters used to calculate the GHG emissions.	proposed TEWI formulae and information on all the parameters used to calculate the GHG emissions.
3. Product longevity and warranty	3. Product longevity and warranty
Repair or replacement of the product shall be covered by the warranty terms for minimum four years. The tenderer shall further ensure that genuine or equivalent spare parts are available (direct or via other nominated agents) for at least ten years from the date of purchase. This clause will not apply to unavoidable temporary situations beyond the manufacturer's control such as natural disasters.	Repair or replacement of the product shall be covered by the warranty terms for minimum five years. The tenderer shall further ensure that genuine or equivalent spare parts are available (direct or via other nominated agents) for at least ten years from the date of purchase. This clause will not apply to unavoidable temporary situations beyond the manufacturer's control such as natural disasters.
Verification: Products holding the EU Ecolabel for water-based heaters (Commission Decision 2014//EC) or another relevant Type 1 Eco- label fulfilling the listed requirements will be deemed to comply. Other appropriate means of proof will also be accepted, such as a self- declaration from the manufacturer stating that the above requirement will be met.	Verification: Products holding the EU Ecolabel for water-based heaters (Commission Decision 2014//EC) or another relevant Type 1 Eco- label fulfilling the listed requirements will be deemed to comply. Other appropriate means of proof will also be accepted, such as a self- declaration from the manufacturer stating that the above requirement will be met.
4. Installation instructions and user information	4. Installation instructions and user information
The product shall be supplied with the following installation instructions and user information in printed (on the packaging and/or on documentation accompanying the product) and/or in electronic format:	The product shall be supplied with the following installation instructions and user information in printed (on the packaging and/or on documentation accompanying the product) and/or in electronic format:
 (a) general information on appropriate dimensions of heaters for different building characteristics/size; 	 (a) general information on appropriate dimensions of heaters for different building characteristics/size;
(b) information on the energy consumption of the heater.	(b) information on the energy consumption of the heater.
(c) proper installation instructions, including:	(c) proper installation instructions, including:
 (i) instructions specifying that the heater shall be installed by fully trained fitters; 	 (i) instructions specifying that the heater shall be installed by fully trained fitters;
 (ii) any specific precautions that shall be taken when the heater is assembled or installed; 	 (ii) any specific precautions that shall be taken when the heater is assembled or installed;
(iii) instructions specifying that the control settings of the heater ('heating curve') shall be adjusted properly after installation:	(iii) instructions specifying that the control settings of the heater

- (iv) if applicable, details on what air pollution emission values the flue gas shall have during the operating phase and how the heater should be adjusted to achieve it. In particular, the recommendations should mention that:
- the heater shall be adjusted with the aid of measuring gauges for measuring CO, O₂ or CO₂, NO_x, temperature and soot to ensure that none of the threshold values provided for in criteria 2, 4, 5, 6 and 7 are exceeded;
- holes shall be made for measuring gauges in the same location as used in laboratory testing;
- measurement results shall be recorded in a special form or diagram, one copy of which is retained by the end user;
- (v) for low flue gas temperature technology, instructions specifying that the system shall be equipped with corrosion retarding technology;
- (vi) for condensing boiler technology, instructions specifying that the chimney shall be protected against condensate with low pH;
- (vii) for heat pumps, clear indication that substances classified as environmentally hazardous or constituting a health hazard as defined by Council Directive 67/548/EEC(⁷) and its subsequent amendments shall not be used
- (viii) information on who the fitter can approach for guidance on installation;
- (d) operating instructions for service personnel;
- (e) user information, including:
 - (i) references to competent installers and service personnel;
 - (ii) recommendations on the proper use and maintenance of the heater, including the correct fuels to be used and their appropriate storage for optimum combustion and the regular maintenance schedule to keep;
 - (iii) advice on how rational use can minimise the environmental

- (iv) if applicable, details on what air pollution emission values the flue gas shall have during the operating phase and how the heater should be adjusted to achieve it. In particular, the recommendations should mention that:
- the heater shall be adjusted with the aid of measuring gauges for measuring CO, O₂ or CO₂, NO_x, temperature and soot to ensure that none of the threshold values provided for in criteria 2, 4, 5, 6 and 7 are exceeded;
- holes shall be made for measuring gauges in the same location as used in laboratory testing;
- measurement results shall be recorded in a special form or diagram, one copy of which is retained by the end user;
- (v) for low flue gas temperature technology, instructions specifying that the system shall be equipped with corrosion retarding technology;
- (vi) for condensing boiler technology, instructions specifying that the chimney shall be protected against condensate with low pH;
- (vii) for heat pumps, clear indication that substances classified as environmentally hazardous or constituting a health hazard as defined by Council Directive 67/548/EEC and its subsequent amendments shall not be used,
- (viii) information on who the fitter can approach for guidance on installation;
- (d) operating instructions for service personnel;
- (e) user information, including:
 - (i) references to competent installers and service personnel;
 - (ii) recommendations on the proper use and maintenance of the heater, including the correct fuels to be used and their appropriate storage for optimum combustion and the regular maintenance schedule to keep;
 - (iii) advice on how rational use can minimise the environmental

^{(&}lt;sup>7</sup>) OJ 196, 16.8.1967, p. 1.

impact of the heater, in particular information on proper product's use to minimise energy consumption;	impact of the heater, in particular information on proper product's use to minimise energy consumption;
(iv) if applicable, information on how the measurement results should be interpreted and how they can be improved.	(iv) if applicable, information on how the measurement results should be interpreted and how they can be improved.
(v) information about which spare parts can be replaced;	(v) information about which spare parts can be replaced;
(f) recommendations on appropriate disposal at product's end-of-life.	(f) recommendations on appropriate disposal at product's end-of-life.
Verification:	Verification:
Products holding a relevant Type 1 Eco-label fulfilling the listed requirements will be deemed to comply. Other appropriate means of proof will also be accepted, such as written evidence from the manufacturer that the above clause will be met.	Products holding a relevant Type 1 Eco-label fulfilling the listed requirements will be deemed to comply. Other appropriate means of proof will also be accepted, such as written evidence from the manufacturer that the above clause will be met.
	5. Primary and secondary refrigerants
	Primary refrigerant
	The global warming potential over a 100 year period (GWP ₁₀₀) of the primary refrigerant shall not exceed a value of 2000. GWP ₁₀₀ values shall be those set out in Annex I to Regulation (EC) No 842/2006 (⁸).The GWP ₁₀₀ values of refrigerants shall be calculated in terms of the 100-year warming potential of one kilogram of a gas relative to one kilogram of CO ₂ . For those refrigerants that are not covered by the Regulation (EC) No 842/2006, sources of references for the GWP ₁₀₀ values should be those defined in Annex 1.1(7) to Regulation (EU) No 206/2012 (⁹).
	Secondary refrigerant
	If applicable, the secondary refrigerant, brine or additives, shall not contain substances classified as environmentally hazardous or constituting a health hazard as defined by Council Directive 67/548/EEC (¹⁰) and its subsequent amendments. The design of the water-based heater shall not be based on secondary refrigerant, brine or additives classified as environmentally hazardous or constituting a

^{(&}lt;sup>8</sup>) OJ L 161, 14.6.2006, p. 1. (⁹) OJ L 72, 10.3.2012, p. 7 (¹⁰) OJ 196, 16.8.1967, p. 1.

	health hazard as defined by Council Directive 67/548/EEC			
	Verification:			
	Products holding			
	Products holding the EU Ecolabel for water-based heaters (Commission Decision 2014//EC) or another relevant Type 1 Eco- label fulfilling the listed requirements will be deemed to comply. Other appropriate means of proof will also be accepted, e.g. a declaration of compliance with this criterion, together with providing the names of refrigerant(s) used in the product along with their GWP ₁₀₀ values			
	6. Nitrogen oxide	(NO _x) emission limits		
	The nitrogen oxide (NOx) content of the exhaust gas shall not exceed the limit values indicated below (not applicable to electrical heaters). NOx emissions shall be measured as the sum of nitrogen monoxide and nitrogen dioxide and at the following operating conditions:			
	 Gas and liquid heaters, at standard rating conditions and rated heat output Solid fuel heaters, as seasonal space heating emissions according Table 2 in the explanatory notes 			
	Heat generator NO _x emission limit technology			
	Gas fuel heaters	Equipped with internal combustion: 170 mg/kWh GCV energy input		
		Equipped with external combustion: 36 mg/kWh GCV energy input		
	Liquid fuel heaters	Equipped with internal combustion: 380 mg/kWh GCV energy input		
		Equipped with external combustion: 100 mg/kWh GCV energy input		
	Solid fuel	150 mg/Nm³ at 10 % O2		

heaters		
The unit of measurement shall be given in mg/kWh GCV energy inp or in mg/Nm ³ , as appropriate. The tests shall be conducted accordir to the relevant standards or equivalent included in Table 1 (se explanatory notes) or equivalent.		
Verification:		
Products holding		
Products holding the (Commission Decision label fulfilling the listed appropriate means of p compliance with this cr NO _x emissions in the ex	e EU Ecolabel for water-based heaters 2014//EC) or another relevant Type 1 Eco- requirements will be deemed to comply. Other roof will also be accepted, e.g. a declaration of iterion, together with test results showing the haust gas	
7. Carbon monoxide (C	CO) emission limits	
The carbon monoxide (CO) content of the exhaust gas shall not exceed the limit values indicated below (not applicable to electrical heaters). CO emissions shall be measured at standard rating conditions and rated heat output at the following operating conditions:		
 Gas and liquid l heat output 	neaters, at standard rating conditions and rated	
 Solid fuel heaters, as seasonal space heating emission according Table 2 in the explanatory notes 		
Heat generator technology	CO emission limit	
Gas fuel heaters	Equipped with internal combustion: 150 mg/Nm^3 at $5 \% \text{ O}_2$	
	Equipped with external combustion: 25 mg/kWh GCV energy input	

Liquid fuel heaters	Equipped with internal control 200 mg/Nm^3 at 5 % O ₂	ombustion:
	Equipped with external co 50 mg/kWh GCV energy input	ombustion:
Solid fuel heaters	Automatically 175 mg/Nm ³ at 10 % O ₂	stoked:
	Hand stoked: 250 mg/Nm ³ at 10 g	% O ₂
The unit of measurement shall be given in mg/kWh energy input G or in mg/Nm ³ , as appropriate. The tests shall be conducted accord to the relevant standards or equivalent included in Table 1 (sexplanatory notes) or equivalent.		
Verification:		
Products holding		
Products holding the (Commission Decision) label fulfilling the listed appropriate means of pr compliance with this crit emissions in the exhaus	e EU Ecolabel for water-bas 2014//EC) or another relevant requirements will be deemed to co roof will also be accepted, e.g. a d erion, together with test results sho t gas.	ed heaters Type 1 Eco- omply. Other leclaration of owing the CO
8. Organic gaseous ca	rbon (OGC) emission limits	
The organic gaseous carbon (OGC) of the exhaust gas shall exceed the limit values indicated below (only applicable to solid boiler heaters). OGC emissions shall be measured as seasonal spheating emissions according Table 2 in the explanatory notes.		as shall not to solid fuel asonal space tes.
Heat generator technol	ology OGC emission limit	
Solid fuel boiler heaters	s 7 mg/Nm ³ at 10 % O ₂	
The unit of measurement conducted according to Table 1 (see explanator	nt shall be given in mg/Nm ³ . The t the relevant standards or equivaler ry notes) or equivalent.	ests shall be nt included in

	Verification		
	Products holding		
	Products holding Products holding the (Commission Decision 2 label fulfilling the listed appropriate means of pr compliance with this cr OGC emissions in the ex	EU Ecolabel for water-based heaters 2014//EC) or another relevant Type 1 Eco- requirements will be deemed to comply. Other roof will also be accepted, e.g. a declaration of iterion, together with test results showing the khaust gas.	
	9. Particulate matter (P	M) emission limits	
	The particle matter (PM the limit values indicate standard rating condition operating conditions:) content of the exhaust gas shall not exceed d below. PM emissions shall be measured at ons and rated heat output at the following	
	 Liquid heaters, at standard rating conditions and rated heatoutput Solid fuel heaters, as seasonal space heating emissions according Table 2 in the explanatory notes 		
	Heat generator technology	PM emission limit	
	Liquid fuel heaters	Equipped with internal combustion: 1 mg/Nm ³ at 5 % O ₂ Equipped with external combustion: no limit	
	Solid fuel heaters	20 mg/Nm ³ at 10 % O ₂	
	The unit of measurement conducted according to Table 1 (see explanator	nt shall be given in mg/Nm ³ . The tests shall be the relevant standards or equivalent included in y notes) or equivalent.	

	Verification:
	Products holding
	Products holding the EU Ecolabel for water-based heaters (Commission Decision 2014//EC) or another relevant Type 1 Eco- label fulfilling the listed requirements will be deemed to comply. Other appropriate means of proof will also be accepted, e.g. a declaration of compliance with this criterion, together with test results showing the PM emissions in the exhaust gas
AWARD CRITERIA	AWARD CRITERIA
Points will be awarded for:	Points will be awarded for:
1. Additional energy efficiency	1. Additional energy efficiency
Additional points will be awarded for every 1 % additional increase in the seasonal space heating energy efficiency η_s of the water-based heater as specified under criterion 1.	Additional points will be awarded for every 1 % additional increase in the seasonal space heating energy efficiency η_s of the water-based heater as specified under criterion 1.
Verification:	Verification:
A declaration of compliance with this criterion shall be provided, together with test results conducted in accordance with testing procedure indicated in respective EN standards or equivalent standards for the given kind of product (see Table 1 in explanatory notes).	A declaration of compliance with this criterion shall be provided, together with test results conducted in accordance with testing procedure indicated in respective EN standards or equivalent standards for the given kind of product (see Table 1 in explanatory notes).
2. Additional greenhouse gas emission reduction	2. Additional greenhouse gas emission reduction
Additional points will be awarded for every 5 g of additional reduction in the greenhouse gas emissions of the water-based heater as specified under criterion 2.	Additional points will be awarded for every 5 g of additional reduction in the greenhouse gas emissions of the water-based heater as specified under criterion 2.
Verification:	Verification:
A declaration of compliance with this criterion shall be provided, together with the calculated GHG emissions following the proposed TEWI formulae and information on all the parameters used to calculate the GHG emissions.	A declaration of compliance with this criterion shall be provided, together with the calculated GHG emissions following the proposed TEWI formulae and information on all the parameters used to calculate the GHG emissions.

3. Noise emissi	on limits		3. Noise emission limits		
Points will be aw not exceed the li	varded if the noise emi mit values set out as fo	ssions of the hydronic heater do ollows.	Points will be awarded if the noise emissions of the hydronic heater do not exceed the limit values set out as follows.		
Heat generator technology	Measurement	Noise emission limit	Heat generator technology	Measurement	Noise emission limit
Heat pump heaters	A-weighted sound power level limit value (L _{WAd, lim})	$17 + 36 \times \log(P_N + 10) dB(A)$	Heat pump heaters	A-weighted sound power level limit value (L _{WAd, lim})	$17 + 36 \times \log(P_N + 10) dB(A)$
Cogeneration heaters	A-weighted sound pressure level limit	30 + 20 × log (PE + 15) dB(A)	Cogeneration heaters equipped	A-weighted sound pressure level limit value (L _{PAd, lim})	30 + 20 × log (P _E + 15) dB(A)
with internal combustion	C-weighted sound pressure level limit value (L _{PCd, lim})	L _{PAd, lim} + 20 dB(C)	with internal combustion	C-weighted sound pressure level limit value (L _{PCd, lim})	L _{PAd, lim} + 20 dB(C)
Note: PN means the nominal (full load) heat output; PE means the electricity output.		Note: PN means the nominal (full load) heat output; PE means the electricity output.			
The unit of measurement shall be given in dB(A) or dB(C), as appropriate. The tests shall be conducted according to the relevant standards or equivalent included in Table 1 (see explanatory notes) or equivalent.		The unit of measurement shall be given in $dB(A)$ or $dB(C)$, as appropriate. The tests shall be conducted according to the relevant standards or equivalent included in Table 1 (see explanatory notes) or equivalent.			
Points to be awarded shall be calculated as follows:		Points to be awarded shall be calculated as follows:			
$PL = \frac{L_{A,min}}{L_A} \times PL_{A,max} + \frac{L_{C,min}}{L_C} \times PL_{C,max}$		$PL = \frac{L_{A,min}}{L_A} \times PL_{A,max} + \frac{L_{C,min}}{L_C} \times PL_{C,max}$			
Where			Where		
• PL is the noi	PL is the noise level points		PL is the noise level points		
• <i>L_{A,min}</i> is the lowest A-weighted sound pressure level for a fully compliant offer		• <i>L_{A,min}</i> is the lowest A-weighted sound pressure level for a fully compliant offer			
• $L_{C,min}$ is the l	owest C-weighted sour	nd pressure level for a fully	• <i>L_{C,min}</i> is the lowest C-weighted sound pressure		

compliant offer	compliant offer
• <i>L_A is the A</i> -weighted sound pressure level being evaluated	• <i>L_A is the A</i> -weighted sound pressure level being evaluated
• <i>L_C</i> is the C-weighted sound pressure level being evaluated	• <i>L_C</i> is the C-weighted sound pressure level being evaluated
• PL _{A,max} is the maximum number of A-weighted sound pressure	• PL _{A,max} is the maximum number of A-weighted sound pressure
level points available	level points available
• PL _{C,max} is the maximum number of C-weighted sound pressure level points available	 PL_{C,max} is the maximum number of C-weighted sound pressure level points available
Verification:	Verification:
A declaration of compliance with this criterion shall be provided together with test results showing the noise emissions.	A declaration of compliance with this criterion shall be provided together with test results showing the noise emissions.
4. Product design	4. Product design
Points will be awarded if the water-based heater is easy to dismantle by professionally trained personnel using commonly available tools, for the purpose of repairs and replacements of worn-out parts, upgrading older or obsolete parts, and separating parts and materials, ultimately for reuse or recycling.	Points will be awarded if the water-based heater is easy to dismantle by professionally trained personnel using commonly available tools, for the purpose of repairs and replacements of worn-out parts, upgrading older or obsolete parts, and separating parts and materials, ultimately for reuse or recycling.
Verification:	Verification:
Products holding a relevant Type 1 Eco-label fulfilling the listed requirements will be deemed to comply. Other appropriate means of proof will also be accepted, e.g. a declaration of compliance with this criterion, together with a technical report from the manufacturer showing the dismantling of the product with an exploded diagram labelling the main components as well as identifying any hazardous substances in these components as specified in Annex 2 to Directive 2002/96/EC (WEEE Directive). This diagram shall be available in the manufacturer website. Information regarding hazardous substances shall be provided to the procurer in the form of a list of materials identifying material type, quantity used and position on the waterbased heater equipment.	Products holding a relevant Type 1 Eco-label fulfilling the listed requirements will be deemed to comply. Other appropriate means of proof will also be accepted, e.g. a declaration of compliance with this criterion, together with a technical report from the manufacturer showing the dismantling of the product with an exploded diagram labelling the main components as well as identifying any hazardous substances in these components as specified in Annex 2 to Directive 2002/96/EC (WEEE Directive). This diagram shall be available in the manufacturer website. Information regarding hazardous substances shall be provided to the procurer in the form of a list of materials identifying material type, quantity used and position on the water-based heater equipment.

Explanatory notes

1. Test methods for each criterion, unless specified otherwise, shall be those described in the relevant Standards as indicated in Table 1 Where appropriate, test methods other than those indicated for each criterion may be used if they can be considered as equivalent.

Table 1. Relevant standards for test methods

Number	Title	
Gas boiler heaters		
EN 676	Automatic Forced draught burners for gaseous fuels	
EN 15502-1	Gas-fired heating boilers – Part 1: General requirements and tests	
Liquid fuel boiler heaters	Liquid fuel boiler heaters	
EN 267	Automatic forced draught burners for liquid fuels	
EN 303-1	Heating boilers - Part 1: Heating boilers with forced draught burners - Terminology, general requirements,	
	testing and marking	
EN 303-2	Heating boilers – Part 2: Heating boilers with forced draught burners – Special requirements for boilers with	
	atomizing oil burners	
EN 303-4	Heating boilers - Part 4: Heating boilers with forced draught burners - Special requirements for boilers with	
	forced draught oil burners with outputs up to 70 kW and a maximum operating pressure of 3 bar - Terminology,	
	special requirements, testing and marking	
EN 304	Heating boilers – Test code for heating boilers for atomizing oil burners	
Solid fuel boiler heaters		
EN 303-5	Heating boilers – Part 5: Heating boilers for solid fuels, manually and automatically stoked, nominal heat output	
	of up to 500 kW – Terminology, requirements, testing and marking	
EN 14918	Solid biofuels - Determination of calorific value	
Electric boiler heaters		
EN 60335-2-35	Household and similar electrical appliances – Safety – Part 2-35: Particular requirements for instantaneous	
	water heaters	
Fuel-driven heat pump heaters		
EN 12309 series	Gas-fired absorption and adsorption air-conditioning and/or heat pump appliances with a net heat input not	
	exceeding 70 kW	
DIN 4702, Part 8	Central heating boiler; determination of the standard efficiency and the standard emissivity	
Electrically-driven heat pump heaters		
EN 14511 series	Air conditioners, liquid chilling packages and heat pumps with electrically driven compressors for space heating	
	and cooling	
EN 14825	Air conditioners, liquid chilling packages and heat pumps, with electrically driven compressors, for space	

	heating and cooling – Testing and rating at part load conditions and calculation of seasonal performance	
Cogeneration heaters		
EN 50465	Gas appliances – Fuel cell gas heating appliances – Fuel cell gas heating appliance of nominal heat input inferior or equal to 70 kW (¹¹)	
ISO 3046-1	Reciprocating internal combustion engines – Performance – Part 1: Declarations of power, fuel and lubricating oil consumptions, and test methods – Additional requirements for engines for general use	
Nitrogen oxide emission	S	
EN 14792	Stationary source emissions – Determination of mass concentration of nitrogen oxides (NOx) – Reference method: Chemiluminescence	
Carbon monoxide emissions		
EN 15058	Stationary source emissions – Determination of the mass concentration of carbon monoxide (CO) – Reference method: Non-dispersive infrared spectrometry	
Organic gaseous carbon emissions		
EN 12619	Stationary source emissions – Determination of the mass concentration of total gaseous organic carbon at low concentrations in flue gases – Continuous flame ionisation detector method	
Particulate matter emiss	ions	
EN 13284-1	Stationary source emissions – Determination of low range mass concentration of dust – Part 1: Manual gravimetric method	
Noise emissions		
EN ISO 3744	Acoustics - Determination of sound power levels and sound energy levels of noise sources using sound pressure - Engineering methods for an essentially free field over a reflecting plane (ISO 3744:2010)	
EN ISO 3746	Acoustics - Determination of sound power levels and sound energy levels of noise sources using sound pressure - Survey method using an enveloping measurement surface over a reflecting plane (ISO 3746:2010)	
EN 12102	Air conditioners, liquid chilling packages, heat pumps and dehumidifiers with electrically driven compressors for space heating and cooling - Measurement of airbone noise - Determination of the sound power level	

Table 2. Methodology to calculate the seasonal space heating emissions

Type of solid fuel boiler	Formula
Manually stoked solid fuel boilers that can be operated at 50% of the rated heat output in continuous mode, and automatically stoked solid fuel boilers	$E_{s}=0.85 \times E_{s,p}+0.15 \times E_{s,r}$
Manually stoked solid fuel boilers that cannot be operated at 50% or less of the rated heat output in continuous mode, and solid fuel cogeneration boilers	$E_s = E_{s,r}$
Where	

¹¹ An updated version of the standard is expected to cover cogeneration as well (see Draft prEN 50465:2011 Gas appliances – Combined Heat and Power appliance of nominal heat input inferior or equal to 70 kW)

 E_{s} are the seasonal space heating emissions. $E_{s,p}$ are the emissions of respectively particulate matter, organic gaseous compounds, carbon monoxide and nitrogen oxides measured at 30% or 50% of rated heat output, as applicable. $E_{s,r}$ are the emissions of respectively particulate matter, organic gaseous compounds, carbon monoxide and nitrogen oxides measured

at rated heat output.

2. The GHG emissions in Criterion 2 of the technical specifications shall be calculated following the TEWI formulae as set out in **Table 3** (the formula depends on the heat generator technology). Each TEWI formula may consist of two parts, one depending solely on the heater efficiency (expressed in terms of the seasonal space heating energy efficiency, η_s) and the fuel carbon intensity (represented by the β parameter), and the second part (only applicable to heat pump heaters) depending on the greenhouse gas emissions due to refrigerant leakage. The GHG emissions from the refrigerant leakage depend on the global warming potential (GWP100) of the refrigerant and the refrigerant leakage during the use phase (expressed as an annual leakage rate, ER, in percentage of the total mass of the refrigerant per year) and at end-of-life (expressed as a percentage of the total mass of the refrigerant, α).

Heat generator technology	TEWI formula (g CO ₂ -equivalent/kWh heating output)
Boiler heaters	$rac{eta_{fuel}}{\eta_{sl}}$
Heat pump heaters	$\delta \times \frac{\beta_{fuel}}{\eta_{s}} + (1 - \delta) \times \frac{\beta_{elec}}{2.5 \times \eta_{s}} + \frac{GWP_{100} \times m \times (ER \times n + \alpha)}{P \times h \times n}$
Cogeneration heaters	$\frac{\beta_{\text{fuel}}}{\eta_{\text{thermal}}} - \frac{\eta_{el} \times \beta_{\text{elec}}}{\eta_{\text{thermal}}}$
Package of heaters	$(1 - s_{HP}) \times \frac{\beta_{fuel}}{\eta_{s,B}} + s_{HP} \times (\delta \times \frac{\beta_{fuel}}{\eta_{s,HP}} + (1 - \delta) \times \frac{\beta_{elec}}{2.5 \times \eta_{s,HP}}) + \frac{GWP_{100} \times m \times (ER \times n + \alpha)}{P \times h \times n}$

Table 3. TEWI formulae by heat generator technology

The main parameters in the TEWI formulae above are described in Table 4.

Parameter	Description of parameter	Units	Constant value or test to be performed in order to obtain the parameter
β_{elec}	GHG emission intensity of electricity	[g CO2-equivalent/kWhelec]	384
β_{fuel}	GHG emission intensity of the fuel used by the heater	[g CO2-equivent/kWhgas]	See Table 5
$\eta_{ m s}$	Seasonal space heating energy efficiency	[-]	To be tested and declared by the applicant (Criterion 1)
$\eta_{s,b}$	Seasonal space heating energy efficiency of the boiler heater part for average climate conditions	[-]	To be tested and declared by the applicant (Criterion 1)
$\eta_{s,hp}$	Seasonal space heating energy efficiency of the heat pump heater part for average climate conditions	[-]	To be tested and declared by the applicant (Criterion 1)
$\eta_{thermal}$	Thermal efficiency	[-]	See Table 6
$\eta_{\scriptscriptstyle el}$	Electrical efficiency	[-]	See Table 6
δ	Ргоху	[-]	 = 0 if electrically-driven heat pump heater = 1 if fuel-driven heat pump heater
GWP ₁₀₀	Global warming potential (effect over 100 years)	[g CO2-equivalent/g refrigerant, over 100 year period]	According to Annex I to Regulation (EC) No 842/2006
m	Refrigerant mass	[g]	To be declared by the applicant
ER	Refrigerant loss per year	[%/yr]	A value of ER = 3.5 %/yr shall be used.
n	Lifetime	[yr]	A value of $n = 15$ shall be used.
α	Refrigerant loss at end of life (disposal loss)	[%]	A value of α = 35 % shall be used.
Р	Design load	[KW]	To be declared by the applicant.
h	Full load operating hours	[h/yr]	2000
S _{hp}	Share of heat output from the heat pump heater part over the total heat output	[-]	To be declared by the applicant

Table 4. Main parameters for computing the TEWI formulae

Table 5 describes how to evaluate parameter β fuel in the TEWI formulae above depending on the fuel used by the heater. In case the boiler is designed for a fuel not listed in the table, the closest match of fuel shall be selected, based on the origin (fossil or biomass) and form (gaseous, liquid or solid) of the fuel used.

Fuel used by the heater	GHG emission intensity	Value (g CO2-equivalent/kWhgas)
Gaseous fossil fuels	$\beta_{\text{fuel}} = \beta_{\text{gas}}$	202
Liquid fossil fuels	$\beta_{\text{fuel}} = \beta_{\text{oil}}$	292
Solid fossil fuels	$\beta_{\text{fuel}} = \beta_{\text{coal}}$	392
Gaseous biomass	$\beta_{\text{fuel}} = \beta_{\text{bio-gas}}$	98
Liquid biomass	$\beta_{\text{fuel}} = \beta_{\text{bio-oil}}$	149
Wood logs	$\beta_{\text{fuel}} = \beta_{\text{bio-log}}$	19
Wood chips	$\beta_{\text{fuel}} = \beta_{\text{bio-chip}}$	16
Wood pellets	$\beta_{\text{fuel}} = \beta_{\text{bio-pellet}}$	39
Blends of fossil fuels and biomass	β_{fuel} = weighted average derived from the sum of the	Σ (Fuel X % × $\beta_{\text{fuel X}}$) + (Fuel Y % × $\beta_{\text{fuel Y}}$)
	weight fractions of the individual fuels multiplied by their	+ (Fuel N % × β _{fuel N})
	GHG emission parameter	

Table 5. Parameter ßfuel (GHG emission intensity) to compute the TEWI formulae

Table 6 describes how to evaluate parameters $\eta_{thermal}$ and η_{el} in the TEWI formula for cogeneration heaters.

Expression
$\eta_{thermal} = \eta_s - 2.5 \times \eta_{el}$
For cogeneration space heaters not equipped with supplementary heaters
$n_{\rm eff} = n_{\rm eff}$ of the second second
rei rei,CHP100+Supo
For cogeneration space heaters equipped with supplementary heaters
$n = 0.85 \times n + 0.15 \times n$
Tel = 0.00 ~ Tel,CHP100+Sup0 * 0.10 ~ Tel,CHP100+Sup100

Where:

 η_s means the seasonal space heating energy efficiency as defined in Regulation (EU) No 813/2013

 η_{el} means the electrical efficiency as defined in Regulation (EU) No 813/2013

 $\eta_{el,CHP100+Sup0}$ means the electrical efficiency at rated heat output of cogeneration space heater with supplementary heater disabled, as defined in Regulation (EU) No 813/2013

 $\eta_{el,CHP100+Sup100}$ means the electrical efficiency at rated heat output of cogeneration space heater with supplementary heater enabled, as defined in Regulation (EU) No 813/2013

- 3. The contracting authority must ensure that the water-based heater they are purchasing meets any laws applicable in the country where it will be used. This may include, but not be limited to laws relating to environment and safety.
- 4. The contracting authority shall have regard to local circumstances (building types, sizes and energy demand, potential fuel source etc) and undertake a market survey to determine the best available technology for the need identified. The system should be designed with adequate control systems to ensure that temperature and heating demand can be controlled sufficiently to meet local requirements
- 5. For installation works, contracting authorities should ensure that staff is suitably trained. There might be different legal requirements between different Member States for the training curriculum of staff.
- 6. Award Criteria: Contracting authorities will have to indicate in the contract notice and tender documents how many points will be awarded for each award criterion. Environmental award criteria should, altogether, account for at least 15% of the total points available.

4. Life Cycle Costs (LCC)

In the development of GPP criteria, one of the most important aspects to take into account is a life-cycle cost analysis of the best environmentallyperforming products with respect to average products in the market. Cost considerations are especially important in public procurement because of the need to justify public spending. Member States should be encouraged to make choices that are a good value in the long-term and compatible with wider policies.

Water-based heaters are one of the products where life-cycle impacts depend the most on the use-phase (mostly use-phase energy consumption). Therefore, purchase costs are only a comparatively small part of the total life-cycle cost of the products. A number of available studies on cost considerations in GPP(¹²) have concluded that higher purchasing prices are usually compensated for by lower operating costs, especially for products with high energy efficiency. A typical example is found e.g. in high-efficient heating installations. During the whole life cycle of the heating installation, the mentioned study found that approximately 95% of the total costs were determined by operating costs. It is therefore concluded that public procurement decisions based only on the purchase price will likely lead to misinvestment.

The technical background report associated with this study presents a detailed life-cycle cost analysis of water-based heaters, and a summary of key conclusions is presented here.

The total life-cycle costs of the different water-based heater options (including purchase, maintenance and running costs) are found to be very susceptible to current energy costs. In particular, some studies¹³ have shown that governmental decisions on energy tariffs may render a heater option from positive economic effects to negative economic effects. Especially electrically-driven heat pump and cogeneration heaters appear sensitive to such effects.

^{(&}lt;sup>12</sup>)Rüdenauer, I. *et al.* (2007): Costs and Benefits of Green Public Procurement in Europe, Öko-Institut e.V. and ICLEI, Final report prepared for the European Commission under contract DG ENV.G.2/SER/2006/0097r, available at: <u>http://ec.europa.eu/environment/gpp/studies_en.htm</u> ¹³ magazine VV+, March 2010, p.178

²⁵

Heat pumps were found to be still a relatively expensive heater option, especially if the necessary works for the complete installation (realisation of heat source system and heat sink / emitter/system) are incorporated.

Modelling for the work on Ecodesign measures (more in the Technical Background Report) provided the life cycle costs at LLCC (least life cycle cost) and BAT (best available technology) levels. It shows savings at LLCC level of up to 16 % for the smaller size classes (up to 29 kW) and 30-46 % for the largest sizes (> 60 kW). The savings at BAT level indicate that, apart from the smallest XXS level, the BAT solutions do not save as much as LLCC solutions but are still more economical than the base case.

The BAT (Best Available Technology) levels are mostly based on heat pump technology sometimes with an add-on benefit from solar installations. Some explanations were added in the study:

- Heat pumps cannot be universally applied. Especially 'geothermal' or 'vertical' ground-source heat pumps require special permissions from the waterworks and/or the commune, etc.;
- Specialist installers and special equipment are necessary and (as yet) not abundant;
- The efficiency of the heat pump is highly dependent on the lay-out and installation;
- Often a heat pump is a base-load device, which means that a hybrid device (e.g. with a conventional boiler) may often be an economical solution to capture both base and peak loads;
- The energetic benefits are highly dependent on the climate, especially with air-based heat pumps and solar energy;
- As a result of the above, the pay-back time will vary widely per country and circumstance.

The energy savings (and their associated cost savings, dependent on the energy prices) that could be achieved by applying the EU GPP criteria for water-based heaters depend on the technology. For boilers, the application of the core criterion might bring about energy savings of around 40% (savings referred to the base case scenario of the Preparatory study of Ecodesign Lot 1^{14}) for the smaller size classes, and of 50% for the largest sizes. For heat pumps, these energy savings would be 45% and 55% respectively. In the case of the comprehensive criterion, the energy savings for boilers could reach 44% for the smaller ones and 55% for the largest ones, while for heat pumps, those figures could rise to 55% and 64% respectively. The increase of 1% in the energy efficiency (award criterion) would mean an additional energy saving of around 0.5% for boilers and 0.3% for heat pumps.

¹⁴ The base case scenario is defined in the Preparatory study on Ecodesign Lot 1 |(Task 5) to evaluate the improvement potential at the Least Life Cycle Costs (LLCC) and Best Available Technology (BAT). More information is available in http://www.eup-network.de/product-groups/preparatory-studies/completed/#c1450